## **Public Document Pack**



## **BLACKPOOL COUNCIL**

Wednesday, 17 February 2016

To: The Members of Blackpool Council

Mr Mayor, Ladies and Gentlemen

You are hereby summoned to attend a meeting of **Blackpool Council** to be held in the Council Chamber at the Town Hall, Blackpool on Thursday, 25 February 2016 commencing at 6.00 pm for the transaction of the business specified below.

Hour Terros

Director of Governance and Regulatory Services

### Business

### 1 DECLARATIONS OF INTEREST

Members are asked to declare any interests in the items under consideration and in doing so state:

(1) the type of interest concerned; and

(2) the nature of the interest concerned

If any member requires advice on declarations of interests, they are advised to contact the Head of Democratic Governance in advance of the meeting.

### 2 MINUTES OF THE LAST MEETING HELD ON 20TH JANUARY 2016 (Pages 1 - 4)

To agree the minutes of the last meeting held on 20<sup>th</sup> January 2016 as a true and correct record.

### **3** CAPITAL PROGRAMME FOR 2016/2017, 2017/2018 AND 2018/2019 (Pages 5 - 14)

To consider the recommendations of the Executive on the setting of the Capital

Programme for 2016/2017, 2017/2018 and 2018/2019.

#### 4 **TREASURY MANAGEMENT STRATEGY 2016/2017** (Pages 15 - 24)

To consider the recommendations of the Executive in relation to the Treasury Management Strategy for the financial year 2016/ 2017.

#### 5 **PROPOSED RENT REVIEW 2016/2017**

To consider the recommendations of the Executive on the levels of rents and service charges to be charged in connection with Housing Revenue Account dwellings during 2016/2017

#### 6 **COUNCIL TAX 2016/2017**

To consider the recommendations of the Executive in relation to the draft General Fund Revenue Budget and the setting of a Council Tax for the 2016/2017 Financial Year.

### Venue information:

First floor meeting room (lift available), accessible toilets (ground floor), no-smoking building.

### **Other information:**

For queries regarding this agenda please contact Yvonne Burnett, Democratic Governance Senior Advisor, Tel: (01253) 477034, e-mail yvonne.burnett@blackpool.gov.uk

Copies of agendas and minutes of Council and committee meetings are available on the Council's website at <u>www.blackpool.gov.uk</u>.

(Pages 25 - 34)

(Pages 35 - 46)

### Present:

Councillor Callow (in the Chair)

Councillors

Benson	Collett	Kirkland	Singleton
Blackburn	Critchley	Maycock	Smith
Brown	Cross	Mitchell	Stansfield
Cain	Elmes	O'Hara	I Taylor
Mrs Callow JP	Galley	Owen	L Taylor
Campbell	Mrs Henderson MBE	Robertson BEM	L Williams
Clapham	Humphreys	Roberts	T Williams
D Coleman	Hunter	Rowson	Mrs Wright
G Coleman	Hutton	Ryan	
I Coleman	Jackson	Scott	

### In Attendance:

Neil Jack, Chief Executive Carmel McKeogh, Deputy Chief Executive John Blackledge, Director of Community and Environmental Services Alan Cavill, Director of Place Delyth Curtis, Director of People Dr Arif Rajpura, Director of Public Health Steve Thompson, Director of Resources Mark Towers, Director of Governance and Regulatory Services/ Monitoring Officer Lorraine Hurst, Head of Democratic Governance Yvonne Burnett, Democratic Governance Senior Adviser Jenny Bollington, Media Manager

### **1 DECLARATIONS OF INTEREST**

Councillor Mrs Henderson declared a prejudicial interest in agenda item 6 'Council Tax Reduction Scheme 2016/17'.

### 2 MINUTES OF THE LAST MEETING HELD ON 25 NOVEMBER 2015

**Resolved**: That the minutes of the Council meeting held on 25 November 2015 be signed by the Mayor as a correct record.

### **3 ANNOUNCEMENTS**

The Mayor advised the Council that he had agreed for the March Council meeting to take place on 30 March 2016 in order to allow for briefings to be held on the Combined Authority proposals.

### **4 PUBLIC REPRESENTATION**

Mr Andy Higgins, spokesperson for the Blackpool Supporters Trust, addressed the Council on the concerns regarding the relationship between Blackpool Football Club's owners and the local community. The Leader of the Council, Councillor Blackburn, responded on behalf of the Council.

### **5 EXECUTIVE REPORTS TO COUNCIL**

The Leader of the Council, the Deputy Leader of the Council and the Cabinet Secretary presented reports to the Council on work undertaken in their own portfolio area and those portfolios under their responsibility.

The reports covered corporate, strategic and policy issues, together with work being undertaken in transforming services and with partners.

Questions, comments and debate were invited from all councillors on each of the report areas.

### Notes:

(1) Councillor Campbell agreed to provide details to Councillor T Williams on staffing costs in relation to Selective Licensing, including the numbers of staff and working hours and to confirm whether those costs related solely to Selective Licensing duties.

### 6 COUNCIL TAX REDUCTION SCHEME 2016/2017

Members considered the recommendation from the Executive at its meeting on 7 December 2015 in relation to the approval of a Local Council Tax Reduction Scheme and noted that the proposals were for the Scheme to be of the same design as currently in place but with the removal of the family premium from housing benefit for children born after April 2016 or for new claims made after that date.

Motion: Councillor Blackburn proposed (and Councillor Campbell seconded):

- '1. To agree that the Council continues to operate a Discretionary Discount Policy to be awarded in cases of exceptional hardship.
- 2. To agree that the reduction applied to Working Age claimants remains at 27.11% for the 2016/2017 Scheme and that the main elements and method of calculating awards previously agreed by Council on 22 January 2015 will remain the same.'

Motion carried: The motion was submitted to the Council and carried.

(Note: Councillor Mrs Henderson having previously declared a prejudicial interest, left the room while the item was under consideration).

### **MINUTES OF COUNCIL MEETING - WEDNESDAY, 20 JANUARY 2016**

### 7 BLACKPOOL LOCAL PLAN PART 1: CORE STRATEGY

The Council considered the recommendation from the Executive in relation to the adoption of the Core Strategy which formed part of the statutory planning framework for Blackpool and set out where new development should be located to meet the town's needs to 2027. The Strategy would also be used to determine planning applications and priorities in Blackpool over the next 12 years.

Motion: Councillor Campbell proposed (and Councillor Blackburn seconded):

- '1. To accept the Inspector's findings and his recommendations and adopt the Blackpool Local Plan Part 1: Core Strategy with the Main Modifications recommended by the Inspector as set out in Appendix 2(a) (ii) to the Executive report and with the additional (minor) modifications to the Core Strategy set out in Appendix 2(b) to the Executive report and the amended Policies Maps at Appendix 2(c) (ii) to the Executive report.
- 2. To authorise the Chief Executive to undertake the necessary steps for the adoption process to be completed.
- 3. To authorise the Director of Place to make any final modifications to improve readability and the final presentation of the document, and to correct any factual matters or typographical errors.'

Motion carried: The motion was submitted to the Council and carried.

### 8 WORKFORCE STRATEGY 2016/ 2020

Members considered the recommendations from the Executive meeting on 18 January in relation to the draft Workforce Strategy. It was noted that the document replaced the People Strategy and was designed to provide direction for the current and future management and development of people across the Council and informed business planning, workforce planning, employment policy development, procedures and practice.

Motion: Councillor Blackburn proposed (and Councillor Campbell seconded):

'To approve the Workforce Strategy 2016-2020.'

Motion carried: The motion was submitted to the Council and carried.

### 9 LOCAL AUTHORITY DECLARATION ON HEALTHY WEIGHT

The Council received the recommendations from the Executive meeting on 18 January regarding proposals for a Healthy Weight Declaration that had been developed as a vision and commitment to improve the health and wellbeing of Blackpool. Members noted that the Declaration followed a collaborative programme launched by Directors of Public Health in the North West to tackle increasing obesity.

### **MINUTES OF COUNCIL MEETING - WEDNESDAY, 20 JANUARY 2016**

**Motion**: Councillor Cross proposed (and Councillor Cain seconded):

'To sign up to the Local Authority Declaration on Healthy Weight including both the national themes outlined in paragraph 5.2 and the local priorities outlined at paragraph 5.3 of the report considered by the Executive at its meeting on 18<sup>th</sup> January 2016.'

Motion carried: The motion was submitted to the Council and carried.

### 10 MAYOR ELECT FOR 2016/ 2017

Motion: Councillor Blackburn proposed (and Councillor Campbell seconded):

'That Councillor Kath Rowson be invited to offer herself for the election of Mayor at the Annual Meeting of the Council on 16 May 2016 and agree that the meeting commences at 2.00pm, as it has in previous years.'

**Motion carried**: The motion was submitted to the Council and carried.

### Mayor

(The meeting ended at 7.14 pm)

Any queries regarding these minutes, please contact: Lorraine Hurst, Head of Democratic Governance Tel: 01253 477127 E-mail: lorraine.hurst@blackpool.gov.uk

# Agenda Item 3

Report to:	COUNCIL
Relevant Officer:	Steve Thompson, Director of Resources
Relevant Cabinet Member:	Councillor Blackburn, Leader of the Council
Date of Meeting:	25 <sup>th</sup> February 2016

### CAPITAL PROGRAMME 2016/2017 to 2018/ 2019

### **1.0** Purpose of the report:

1.1 To consider setting a Capital Programme for 2016/2017, 2017/2018 and 2018/2019.

### 2.0 Recommendation(s):

- 2.1 To approve the recommendations of the Executive to Council from its meeting held on 8<sup>th</sup> February 2016, namely:
  - 2.1.1 To approve the Capital Programme for 2016/2017 as set out at Appendices A and B, in the report to the Executive, including the in year contingency of £809,000.
  - 2.1.2 To agree to adopt the Single Capital Pot approach, as outlined in Section 4 of the report to the Executive (reference paragraph 4.2) and to approve a top slice of 12.5%, to allow for investment in key priority areas and overspends that are not otherwise fundable.
- 2.2 To note the following decisions of the Executive in relation to the Capital Programme from its meeting in 8 February 2016, namely:
  - 2.2.1 To agree that individual Executive approvals will continue to be required for all Prudential borrowing schemes (reference paragraph 3.1 of the report to the Executive).
  - 2.2.2 To agree the Capital Prudential Indicators as identified in Appendix C, of the report to the Executive.

### 3.0 Reasons for recommendation(s):

- 3.1 To ensure delivery of the Council's key objectives.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or

approved by the Council?

3.2b Is the recommendation in accordance with the Council's approved budget?

Not applicable the report once approved will become part of the Council's new approved budget

No

3.3 Other alternative options to be considered:

None

### 4.0 Council Priority:

4.1 The relevant Council Priorities is: "The economy: Maximising growth and opportunity across Blackpool."

### 5.0 Background Information

- 5.1 The Council's 2016/17 Capital Programme runs concurrently with the 2016/ 2017 General Revenue Budget with schemes usually extending over a number of years.
- 5.2 For that reason the programme projects forward indicative spending for three years. This report updates the programme set in 2015/2016 and seeks to ensure that capital expenditure is spent in areas that will contribute to meeting the Council's priorities.
- 5.3 The 2016/ 2017 programme is submitted for approval. The 2017/ 2018 and 2018/ 2019 programmes have been drawn up based upon individual allocations and current proposals. These will be reviewed as part of the budget processes for 2017/ 2018 and 2018/ 2019 in the light of changing priorities and final funding levels that mean no commitments can yet be identified in respect of these schemes.
- 5.4 All Members of the Council should have received copies of the papers considered by the Executive at its meeting on 8 February, in connection with the Capital Programme <u>available via this link</u>. Attached at Appendix 3 (a) is the decision notice from that meeting of the Executive.
- 5.5 Does the information submitted include any exempt information?

### 5.6 List of Appendices:

Appendix 3 (a) – Executive Decision Notice EX9/2016 – Capital Programme – 8 February 2016.

### 6.0 Legal considerations:

6.1 It is a Council function to agree a programme of capital expenditure for each financial year.

### 7.0 Human Resources considerations:

7.1 None.

### 8.0 Equalities considerations:

8.1 These are detailed in the report considered by the Executive on 9<sup>th</sup> February.

### 9.0 Financial considerations:

9.1 The draft Capital Programme is set out in the papers considered by the Executive at its meeting 8 February 2016. Once approved, capital budget monitoring will be reported to the Executive on a monthly basis with effect from Month 3 2016/2017.

### 10.0 Risk management considerations:

10.1 As outlined in the report to the Executive.

### **11.0** Ethical considerations:

11.1 None.

### **12.0** Internal/ External Consultation undertaken:

12.1 Internally with Capital Asset Management Group and the Corporate Leadership Team.

### **13.0** Background papers:

13.1 Individual scheme business cases and budget working papers.

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	Appendix 3a	
Notice of:	EXECUTIVE	
Decision Number:	EX9/2016	
Relevant Officer:	Steve Thompson, Director of Resources	
Relevant Cabinet Member:	Councillor Simon Blackburn, Leader of the Council	
Date of Meeting:	8 <sup>th</sup> February 2016	

## **CAPITAL PROGRAMME 2016/17 TO 2018/19**

### **1.0** Purpose of the report:

1.1 To consider Capital Programme for 2016/17, 2017/18 and 2018/19 – circulated to members under separate cover.

### 2.0 Recommendation(s):

The Executive is asked to recommend to Council:

- 2.1 To recommend to Council to approve of the Capital Programme for 2016/17 as set out at Appendices A and B, including the in year contingency of £809,000.
- 2.2 To recommend to Council to adopt the Single Capital Pot approach as outlined in Section 4 with a top slice of 12.5% to allow for investment in key priority areas and overspends that are not otherwise fundable (reference paragraph 4.2).
- 2.3 To agree that Executive approvals will continue to be required for all Prudential borrowing schemes (reference paragraph 3.1)
- 2.4 To approve the Capital Prudential Indicators as identified in Appendix C.

### 3.0 Reasons for recommendation(s):

- 3.1 To ensure delivery of the Council's key objectives.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or No approved by the Council?

3.2b Is the recommendation in accordance with the Council's approved budget?

Not applicable the report once approved will become part of the Council's new approved budget

3.3 Other alternative options to be considered:

None.

### 4.0 Council Priority:

4.1 The relevant Council Priority is:

"The economy: Maximising growth and opportunity across Blackpool"

### 5.0 Background Information

- 5.1 The Council's 2016/17 Capital Programme runs concurrently with the 2016/17 General Fund Revenue Budget with schemes usually extending over a number of years. For that reason the programme projects forward indicative spending for 3 years. This report updates the programme set in 2015/16 and seeks to ensure that capital expenditure is spent in areas that will contribute to meeting the Council's priorities. The 2016/17 programme is submitted for approval. The 2017/18 and 2018/19 programmes have been drawn up based upon individual allocations and current proposals. These will be reviewed as part of the budget processes for 2017/18 and 2018/19 in the light of changing priorities and final funding levels that mean no commitments can yet be identified in respect of these schemes.
- 5.2 Does the information submitted include any exempt information?

No

### 5.3 List of Appendices:

Capital Programme Report Appendix A- Capital Programme Summary Appendix B- Capital Programme by Service Appendix C- The Prudential Code for Capital Finance- Prudential Indicators (All circulated to members under separate cover)

### 6.0 Legal considerations:

- 6.1 As outlined in the report, circulated to members under separate cover.
- 7.0 Human Resources considerations:
- 7.1 None
- 8.0 Equalities considerations:
- 8.1 As outlined in the report, circulated to members under separate cover.

### 9.0 Financial considerations:

- 9.1 Once approved, capital budget monitoring will be reported to the Executive on a monthly basis with effect from Month 3 2016/17.
- 10.0 Risk management considerations:
- 10.1 As outlined in the attached report.

### **11.0** Ethical considerations:

- 11.1 None
- **12.0** Internal/ External Consultation undertaken:
- 12.1 Internally with Capital Asset Management Group and the Corporate Leadership Team.

### **13.0** Background papers:

13.1 Individual scheme business cases and budget working papers.

### 14.0 Key decision information:

14.1	Is this a key decision?	Yes
14.2	If so, Forward Plan reference number:	27/2015
14.3	If a key decision, is the decision required in less than five days?	No

14.4 If **yes**, please describe the reason for urgency:

### 15.0 Call-in information:

- 15.1 Are there any grounds for urgency, which would cause this decision to be exempt from the call-in process?
- 15.2 If **yes**, please give reason:

### TO BE COMPLETED BY THE HEAD OF DEMOCRATIC GOVERNANCE

16.0 Scrutiny Committee Chairman (where appropriate):

Date informed: 29<sup>th</sup> January 2016 Date approved:

- 17.0 Declarations of interest (if applicable):
- 17.1 None

### **18.0** Executive decision:

- 18.1 The Executive resolved as follows:
  - 1. To recommend to Council to approve of the Capital Programme for 2016/17 as set out at Appendices A and B to the report, including the in year contingency of £809,000.
  - To recommend to Council to adopt the Single Capital Pot approach as outlined in Section 4 with a top slice of 12.5% to allow for investment in key priority areas and overspends that are not otherwise fundable (reference paragraph 4.2 of the report).
  - 3. To agree that Executive approvals will continue to be required for all Prudential borrowing schemes (reference paragraph 3.1 of the report)
  - 4. To approve the Capital Prudential Indicators as identified in Appendix C to the report.

No

### 18.2 Date of Decision:

8<sup>th</sup> February 2016

### **19.0** Reason(s) for decision:

To ensure delivery of the Council's key objectives.

### 19.1 Date Decision published:

9<sup>th</sup> February 2016

### 20.0 Executive Members present:

20.1 Councillor Campbell, in the Chair

Councillors Cain, Collett, Cross, Jackson, Kirkland, Smith, I Taylor and Mrs Wright

Apologies were received from Councillor Blackburn who was engaged elsewhere on Council business.

- 21.0 Call-in:
- 21.1
- 22.0 Notes :
- 22.1

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# Agenda Item 4

Report to:	COUNCIL
Relevant Officer:	Steve Thompson, Director of Resources
Relevant Cabinet Member:	Councillor Blackburn, Leader of the Council
Date of Meeting:	25 February 2016

### TREASURY MANAGEMENT STRATEGY 2016/ 2017

### **1.0** Purpose of the report:

1.1 The Council will be asked to consider the recommendations of the Executive in relation to the Treasury Management Strategy for the financial year 2016/ 2017.

### 2.0 Recommendation(s):

- 2.1 To approve the recommendations of the Executive to Council from its meeting held on 8 February 2016, namely:
  - 2.1.1 To adopt all the Elements of the Treasury Management Strategy 2016/2017 and to approve the Prudential Indicators and limits for 2016/2017 2018/2019 as set in Annex B to the report to the Executive.
  - 2.1.2 To approve the Prudential Indicators and Limits for 2016/2017 2018/2019 as set out in Annex C to the report to the Executive.
  - 2.1.3 To approve the Minimum Revenue Provision Policy Statement for 2015/ 2016 and 2016/ 2017 which contains significant changes from the previous year but, which will ensure a more prudent Minimum Revenue Provision charge in the annual statement of accounts. (The Policy is set out in Annex D to the report to the Executive).
  - 2.1.4 To approve the Municipal Bond Agency as a source of new borrowing for the Council (further details are provided in Annex B, paragraph 4.5 of the report to the Executive).

### 3.0 Reasons for recommendation(s):

- 3.1 A feature of the 2011 edition of the CIPFA Code of Practice on treasury management activities is the annual approval of strategy and reporting of performance information.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or Yes however,

when approved this strategy will replace the current Treasury Management Strategy.

# 3.2b Is the recommendation in accordance with the Council's approved budget?

Yes

3.3 Other alternative options to be considered:

None

### 4.0 Council Priority:

4.1 The relevant Council Priority is "The economy: Maximising growth and opportunity across Blackpool."

### 5.0 Background Information

- 5.1 The Council is required by statute to publish an annual Treasury Management Strategy incorporating its Investment Strategy.
- 5.2 In essence, the Treasury Management Strategy is an annual plan of how Blackpool Council will manage its investments and cashflows. It identifies the Council's borrowing needs and shows how it will invest temporary surplus cash balances and how it will control its banking, money market and capital market transactions.
- 5.3 The Scale of Operations at Annex A in the report to the Executive shows the levels of capital expenditure, long-term borrowing and temporary investments and the impact that spending on new capital schemes has on average council tax levels.
- 5.4 All Members of the Council should have received copies of the papers considered by the Executive at its meeting on 8 February which are <u>available via this link</u>. Attached at Appendix 4 (a) is the decision notice from that meeting of the Executive.
- 5.5 Does the information submitted include any exempt information?

No

### 5.6 List of Appendices:

Appendix 4 (a) – Executive Decision Notice EX11/2016 – Treasury Management Strategy – 8 February 2016.

- 6.0 Legal considerations:
- 6.1 None.
- 7.0 Human Resources considerations:
- 7.1 None.
- 8.0 Equalities considerations:
- 8.1 None.

### 9.0 Financial considerations:

9.1 Detailed in the report and Annexes A, B, C and D, which were circulated with the Executive agenda for its meeting on 8 February 2016.

### 10.0 Risk management considerations:

10.1 Liquidity Risk (accessibility and/or running out of cash).
 Market Risk (Movements in interest rates – yield).
 Credit Risk (investment counterparties might default – security).
 Operational Risk (adequacy of internal processes).

### **11.0** Ethical considerations:

- 11.1 None.
- **12.0** Internal/ External Consultation undertaken:
- 12.1 With the Council's Treasury Management Panel

### **13.0** Background papers:

13.1 None.

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	Appendix 4a
Notice of:	EXECUTIVE
Decision Number:	EX11/2016
Relevant Officer:	Steve Thompson, Director of Resources
Relevant Cabinet Member:	Councillor Simon Blackburn, Leader of the Council
Date of Meeting:	8 <sup>th</sup> February 2016

### **TREASURY MANAGEMENT STRATEGY 2016/17**

### **1.0** Purpose of the report:

1.1 The Treasury Management Strategy for the financial year 2016/17and its Annexes A, B, C and D.

### 2.0 Recommendation(s):

To recommend to Council to:

- 2.1 Adopt all the Elements of the Treasury Management Strategy 2016/17 and to approve the Prudential Indicators and Limits for 2016/17 to 2018/19 which are set out in Annex B to this report.
- 2.2 Approve the Prudential Indicators and Limits for 2016/17 to 2018/19 which are set out in Annex C to this report.
- 2.3 Approve the Minimum Revenue Provision Policy Statement for 2015/16 and 2016/17 which contains significant changes from the previous year but, which will ensure a more prudent Minimum Revenue Provision charge in the annual statement of accounts. The policy is set out within Annex D to this report.
- 2.4 Approve the Municipal Bond Agency as a source of new borrowing for the Council. (further details are provided in Annex B, paragraph 4.5 of this report).

### 3.0 Reasons for recommendation(s):

3.1 A feature of the 2011 edition of the CIPFA Code of Practice on treasury management activities is the annual approval of strategy and reporting of performance information. The report circulated to members sets out the Council's Treasury Management Strategy for 2016/17

- 3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved budget?

Not applicable the report once approved will become part of the Council's new approved budget

No

3.3 Other alternative options to be considered:

None

### 4.0 Council Priority:

4.1 The relevant Council Priority is

"The economy: Maximising growth and opportunity across Blackpool"

### 5.0 Background Information

- 5.1 The Council is required by statute to publish an annual Treasury Management Strategy incorporating its Investment Strategy.
- 5.2 In essence the Treasury Management Strategy is an annual plan of how Blackpool Council will manage its investments and cashflows. It identifies the Council's borrowing needs and shows how it will invest temporary surplus cash balances, and how it will control its banking, money market and capital market transactions.
- 5.3 The Scale of Operations at Annex A shows the levels of capital expenditure, longterm borrowing and temporary investments and also the impact that spending on new capital schemes has on average council tax levels.
- 5.4 Does the information submitted include any exempt information?

No

### 5.5 List of Appendices:

Treasury Management Strategy 2016/17 Annex A – Scale of Operations Annex B - Elements of the Treasury Management Strategy 2016/17 – 2018/19

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Annex C – Prudential Indicators Annex – D Policy on Minimum Revenue Provision (All circulated to members under separate cover)

- 6.0 Legal considerations:
- 6.1 None
- 7.0 Human Resources considerations:
- 7.1 None
- 8.0 Equalities considerations:
- 8.1 None
- 9.0 Financial considerations:
- 9.1 Please see the Report and its Annexes A, B, C and D.
- 10.0 Risk management considerations:
- 10.1 Liquidity Risk (accessibility and/or running out of cash)
  Market Risk (Movements in interest rates yield)
  Credit Risk (investment counterparties might default security)
  Operational Risk (adequacy of internal processes)
- **11.0** Ethical considerations:
- 11.1 None
- **12.0** Internal/ External Consultation undertaken:
- 12.1 With the Council's Treasury Management Panel
- **13.0** Background papers:
- 13.1 None
- 14.0 Key decision information:
- 14.1Is this a key decision?Yes14.2If so, Forward Plan reference number:31/2015

- 14.3 If a key decision, is the decision required in less than five days?
- 14.4 If **yes**, please describe the reason for urgency:

### 15.0 Call-in information:

15.1 Are there any grounds for urgency, which would cause this decision to be exempt from the call-in process?

No

No

15.2 If **yes**, please give reason:

### TO BE COMPLETED BY THE HEAD OF DEMOCRATIC GOVERNANCE

### **16.0** Scrutiny Committee Chairman (where appropriate):

Date informed: 29<sup>th</sup> January 2016 Date approved:

### 17.0 Declarations of interest (if applicable):

17.1 None

### 18.0 Executive decision:

- 18.1 The Executive resolved to recommend Council:
  - 1. To adopt all the Elements of the Treasury Management Strategy 2016/17 and to approve the Prudential Indicators and Limits for 2016/17 to 2018/19 as set out in Annex B to the report.
  - 2. To approve the Prudential Indicators and Limits for 2016/17 to 2018/19 as set out in Annex C to the report.
  - 3. To approve the Minimum Revenue Provision Policy Statement for 2015/16 and 2016/17 which contains significant changes from the previous year but, which will ensure a more prudent Minimum Revenue Provision charge in the annual statement of accounts, as set out within Annex D to the report.

4. To approve the Municipal Bond Agency as a source of new borrowing for the Council (as set out in Annex B, paragraph 4.5 of the report).

### 18.2 Date of Decision:

8<sup>th</sup> February 2016

### 19.0 Reason(s) for decision:

A feature of the 2011 edition of the CIPFA Code of Practice on treasury management activities is the annual approval of strategy and reporting of performance information. The report circulated to members sets out the Council's Treasury Management Strategy for 2016/17

### 19.1 **Date Decision published:**

9<sup>th</sup> February 2016

### 20.0 Executive Members in attendance:

### 20.1 Councillor Campbell, in the Chair

Councillors Cain, Collett, Cross, Jackson, Kirkland, Smith, I Taylor and Mrs Wright

Apologies were received from Councillor Blackburn who was engaged elsewhere on Council business.

21.0 Call-in:

21.1

22.0 Notes:

22.1

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Report to:	COUNCIL
Relevant Officer:	Alan Cavill , Director of Place
	Steve Thompson, Director for Resources
Relevant Cabinet Member:	Councillor Gillian Campbell, Deputy Leader of the Council.
Date of Meeting:	25 February 2016

## PROPOSED RENT REVIEW 2016/ 2017

### **1.0** Purpose of the report:

1.1 The Council will be asked to consider the levels of rents and service charges to be charged in connection with Housing Revenue Account dwellings during 2016/ 2017.

### 2.0 Recommendation(s):

- 2.1 To approve the recommendations of the Executive to Council from its meeting held on 8 February 2016, namely:
  - 2.1.1 To agree that a rent reduction of 1% is implemented for all Housing Revenue Account properties in 2016/ 2017.
  - 2.1.2 To agree that the level of Housing Revenue Account balances remain protected at £1 million, as previously agreed.
  - 2.1.3 To agree that the de-pooled services (as detailed in Appendix C to the report to the Executive) and that other service charges (as detailed in Appendices D and E to that report) are charged as outlined.
  - 2.1.4 To agree that the Leaseholder Management Charge is amended in line with the cost of managing the service.

### 3.0 Reasons for recommendation(s):

- 3.1a To ensure that rent levels are appropriate and the Housing Revenue Account is financially secure currently and in the medium term.
- 3.1b The rent reduction is proposed on the basis that this is a statutory requirement.
- 3.1c Retaining the previously agreed level of a £1million at which Housing Revenue Account balances are protected ensures that prudent balances are maintained.

- 3.2a Is the recommendation contrary to a plan or strategy adopted or approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved budget?

Not applicable the report once approved will become part of the Council's new approved budget

### 3.3 Other alternative options to be considered:

To reduce rents by a greater amount, this course of action is not recommended for the reasons set out in paragraph 6.2 of the report to the Executive.

### 4.0 Council Priority:

4.1 The relevant Council Priorities is: "Communities: Creating stronger communities and increasing resilience."

### 5.0 Background Information

- 5.1 The Executive at its meeting on 8<sup>th</sup> February 2016, considered a report regarding the draft Housing Revenue Account budget for 2016/2017 and the level of rents in relation to Council housing dwellings and service charges to be applied during the next financial year. The report to the Executive detailed the 2016/2017 Draft Budget and the proposed changes in rent and service charges.
- 5.2 New charges for Housing Revenue Account Services and related Non-Housing Revenue Account properties were also considered and detailed within the report to the Executive.
- 5.3 All Members of the Council should have received copies of the papers considered by the Executive at its meeting on 8<sup>th</sup> February 2016, in connection with the Proposed Rent Review <u>available via this link</u>.
- 5.4 Does the information submitted include any exempt information?

No

### 5.5 List of Appendices:

Appendix 5 (a) – Executive Decision Notice–EX10/ 2016 - Proposed Rent Review 2016/ 2017.

- 6.0 Legal considerations:
- 6.1 None.
- 7.0 Human Resources considerations:
- 7.1 None.
- 8.0 Equalities considerations:
- 8.1 An Equalities Impact Analysis has been completed.
- 9.0 Financial considerations:
- 9.1 These were set out in the report considered by the Executive on 8 February 2016.
- 10.0 Risk management considerations:
- 10.1 None.
- **11.0** Ethical considerations:
- 11.1 None.
- **12.0** Internal/ External Consultation undertaken:
- 12.1 The rent report is shared with the Board of Blackpool Coastal Housing Limited, which includes tenant/ leasehold representatives and independent members.
- **13.0** Background papers:
- 13.1 None.

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### Appendix 5a

Notice of:	EXECUTIVE
Decision Number:	EX10/2015
Relevant Officers:	Alan Cavill, Director of Place and Steve Thompson, Director of
	Resources
Relevant Cabinet Member:	Councillor Gillian Campbell, Deputy Leader of the Council
Date of Meeting:	8 <sup>th</sup> February 2016

### **PROPOSED RENT REVIEW 2016/2017**

### **1.0** Purpose of the report:

1.1 To consider the level of rents and service charges to be charged in connection with Housing Revenue Account dwellings during 2016/2017.

### 2.0 Recommendation(s):

To recommend to the Council that:

- 2.1 A rent reduction of 1% is implemented for all Housing Revenue Account properties in 2016/2017.
- 2.2 The level of Housing Revenue Account balances remain protected at £1 million, as previously agreed.
- 2.3 That de-pooled services (as detailed in Appendix C) and that other service charges (as detailed in Appendix D and E) are charged as outlined.
- 2.4 That the Leaseholder Management Charge is amended in line with the cost of managing the service.

### 3.0 Reasons for recommendation(s):

3.1 To ensure that rent levels are appropriate and the Housing Revenue Account is financially secure currently and in the medium term.

The rent reduction is proposed on the basis that this is a statutory requirement.

Retaining the previously agreed level of a £1million at which Housing Revenue Account balances are protected ensures that prudent balances are maintained.

3.2b Is the recommendation in accordance with the Council's approved budget?

Not applicable the report once approved will become part of the Council's new approved budget

No

3.3 Other alternative options to be considered:

To reduce rents by a greater amount, this course of action is not recommended for the reasons set out in paragraph 6.2 of the Proposed Rent Review report.

### 4.0 Council Priority:

4.1 The relevant Council Priority is:

"Communities: Creating stronger communities and increasing resilience"

### 5.0 Background Information

- 5.1 As part of the preparation of the draft 2016/2017 Housing Revenue Account (HRA) Budget, Members must consider the level of rents and service charges to be set in connection with Council Housing dwellings during the next financial year.
- 5.2 The report, circulated to members under separate cover, details the 2016/2017 Draft Budget and the proposed changes in rent and service charges.
- 5.3 New charges for Housing Revenue Account Services and related Non-Housing Revenue Account properties are also proposed.
- 5.4 Does the information submitted include any exempt information?

#### No

### 5.5 List of Appendices:

Report on the Proposed Rent Review 2016/17 Appendix A: Housing Revenue Account Draft Budget 2016/2017 Appendix B: Rent Parameters Appendix C: Depooled Charges Appendix D: Review of Fees and Charges Appendix E: Charges for non-Housing Revenue Account properties (All circulated to members under separate cover)

- 6.0 Legal considerations:
- 6.1 None
- 7.0 Human Resources considerations:
- 7.1 None
- 8.0 Equalities considerations:
- 8.1 An Equalities Impact Analysis has been completed.
- 9.0 Financial considerations:
- 9.1 These are set out in the report.
- 10.0 Risk management considerations:
- 10.1 None
- **11.0** Ethical considerations:
- 11.1 None
- **12.0** Internal/ External Consultation undertaken:
- 12.1 The rent report is shared with the board of Blackpool Coastal Housing, which includes tenant and leasehold representatives and independent members.
- **13.0** Background papers:
- 13.1 None.
- 14.0 Key decision information:
- 14.1Is this a key decision?Yes
- 14.2If so, Forward Plan reference number:30/2015

14.3 If a key decision, is the decision required in less than five days?

No

No

14.4 If **yes**, please describe the reason for urgency:

### **15.0** Call-in information:

- 15.1 Are there any grounds for urgency, which would cause this decision to be exempt from the call-in process?
- 15.2 If **yes**, please give reason:

### TO BE COMPLETED BY THE HEAD OF DEMOCRATIC GOVERNANCE

### 16.0 Scrutiny Committee Chairman (where appropriate):

Date informed: 29 <sup><sup>ull</sup> January 2016 Date approved: N</sup>	late informed:	29 <sup>th</sup> January 2016	Date approved:	N/A
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- 17.0 Declarations of interest (if applicable):
- 17.1 None
- 18.0 Executive decision:
- 18.1 The Executive resolved to recommend to Council:
  - 1. A rent reduction of 1% is implemented for all Housing Revenue Account properties in 2016/2017.
  - 2. The level of Housing Revenue Account balances remain protected at £1 million, as previously agreed.
  - 3. That de-pooled services (as detailed in Appendix C to the report) and that other service charges (as detailed in Appendix D and E to the report) are charged as outlined.
  - 4. That the Leaseholder Management Charge is amended in line with the cost of managing the service.

### 18.2 Date of Decision:

8<sup>th</sup> February 2016

### 19.0 Reason(s) for decision:

To ensure that rent levels are appropriate and the Housing Revenue Account is financially secure currently and in the medium term.

The rent reduction is proposed on the basis that this is a statutory requirement.

Retaining the previously agreed level of a £1million at which Housing Revenue Account balances are protected ensures that prudent balances are maintained.

### 19.1 **Date Decision published:**

9<sup>th</sup> February 2016

### 20.0 Executive Members in attendance:

20.1 Councillor Campbell, in the Chair

Councillors Cain, Collett, Cross, Jackson, Kirkland, Smith, I Taylor and Mrs Wright

Apologies were received from Councillor Blackburn who was engaged elsewhere on Council business.

21.0 Call-in:

21.1

22.0 Notes:

22.1

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# Agenda Item 6

Report to:	COUNCIL
Relevant Officer:	Steve Thompson, Director of Resources
Relevant Cabinet Member:	Councillor Blackburn, Leader of the Council
Date of Meeting:	25 February 2016

# **COUNCIL TAX 2016/ 2017**

1.0	Purpose of the report:
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1.1 To consider the recommendations of the Executive in relation to the draft General Fund Revenue Budget and the setting of a Council Tax for the 2016/ 2017 Financial Year.

## 2.0 Recommendation(s):

2.1 To consider the recommendations of the Executive (to be circulated following its meeting on 22<sup>nd</sup> February 2016).

#### **3.0** Reasons for recommendation(s):

- 3.1 To be circulated following its meeting on 22<sup>nd</sup> February 2016.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or No approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved Not applicable budget? Not applicable the report once

approved will become part of the Council's new approved budget

3.3 Other alternative options to be considered:

A different makeup of the Revenue budget could be applied. The 8 guiding principles of the Council's Medium Term Financial Strategy are referred to in the report to the Executive and how they have been balanced.

## 4.0 Council Priority:

4.1 The relevant Council Priorities are:
 'The economy: Maximising growth and opportunity across Blackpool' and
 'Communities: Creating stronger communities and increasing resilience.'

## 5.0 Background Information

- 5.1 The purpose of this report is to determine the overall level of net expenditure to be included in the General Fund Revenue Budget for 2016/ 2017 and to identify a budget savings plan that will ensure a balanced Budget.
- 5.2 The draft budget was referred by the Executive for consultation with a meeting of the Trade Unions and Non Domestic Ratepayers and the Tourism, Economy and Resources Scrutiny Committee, which was held on Friday 12<sup>th</sup> February 2016 The Executive as its meeting on 22 February 2016 will consider the comments from this meeting.
- 5.3 Following the Executive meeting on 22<sup>nd</sup> February, a copy of the recommendations from that meeting together with a summary Appendix **6 (c)** detailing the full recommendations to Council will be sent to all members.
- 5.4 All Members of the Council should have received copies of the papers considered by the Executive at its meeting on 8<sup>th</sup> February 2016, in connection with the General Fund Revenue Budget <u>available via this link</u>. A copy of the Executive agenda for the 22<sup>nd</sup> February 2016 meeting was also sent to all members on Friday 12<sup>th</sup> February 2016. Attached at Appendix **6 (a)** is the decision notice from the meeting of the Executive on 8<sup>th</sup> February 2016.
- 5.5 In accordance with The Local Authorities (Standing Orders) (England)( Amendment) Regulations 2014, the Council is asked to note that a recorded vote is required on the budget decision or any amendment to it.
- 5.6 Does the information submitted include any exempt information?

# 5.7 List of Appendices:

Appendix 6 (a) – Executive Decision Notice EX6/2015 – General Fund Revenue Budget –  $8^{th}$  February 2016.

No

Appendix 6 (b) – Executive Decision Notice– **Council Tax 2016/2017**– to be circulated after the Executive on Monday 22<sup>nd</sup> February 2016.

Appendix 6 (c) – A summary document detailing all the recommendations for Council

to consider relating to the setting of a Council Tax in accordance with the Localism Act 2011 – to be circulated after the Executive on Monday 22<sup>nd</sup> February 2016.

# 6.0 Legal considerations:

6.1 It is a Council function to determine the level of Council Tax and to set a budget.

# 7.0 Human Resources considerations:

7.1 Human Resources considerations were detailed in the budget report, which was circulated with the Executive agenda for its meeting on 8 February 2016.

# 8.0 Equalities considerations:

8.1 An Equalities Analysis forms was produced for the budget report, which was circulated with the Executive agenda for its meeting on 8<sup>th</sup> February 2016.

# 9.0 Financial considerations:

9.1 As outlined in the Budget report, which was circulated with the Executive agenda for its meeting on 8<sup>th</sup> February 2016 and the Council Tax report circulated with the Executive agenda for the meeting on 22<sup>nd</sup> February 2016.

## 10.0 Risk management considerations:

10.1 As outlined in the Budget, which was circulated with the Executive agenda for its meeting on 8<sup>th</sup> February 2016.

# 11.0 Ethical considerations:

11.1 None.

# **12.0** Internal/ External Consultation undertaken:

12.1 Details of the consultation undertaken is listed within the Council Tax report circulated with the Executive agenda for the meeting on 22nd February 2016.

# **13.0** Background papers:

13.1 Budget working papers and the aforementioned consultation minutes and feedback.

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	Appendix 6a
Notice of:	EXECUTIVE
Decision Number:	EX8/2016
Relevant Officer:	Steve Thompson, Director of Resources
Relevant Cabinet Member:	Councillor Simon Blackburn, Leader of the Council
Date of Meeting:	8th February 2016

# **GENERAL FUND REVENUE BUDGET 2016/17**

## **1.0** Purpose of the report:

1.1 To consider the proposal for Blackpool Council's draft General Fund Revenue Budget 2016/17 as outlined in the report circulated to Members under separate cover.

# 2.0 Recommendation(s):

- 2.1 To recommend to the Council the level of net expenditure for the draft General Fund Revenue Budget 2016/17 of £122,999,000 (ref. paragraph 6.2).
- 2.2 To recommend to the Council a level of budget savings of £25.1m (ref. paragraph 7.1 and 7.2 and Appendices 2, 2a and 2b).
- 2.3 To recommend to the Council that formal consultation on the second tranche of budget saving proposals that total £5.1m takes place over the next 3 months (ref. paragraph 7.2 and Appendix 2b).
- 2.4 To recommend to the Council that the Chief Executive be authorised to take any necessary steps to ensure all staffing savings are achieved (ref. paragraph 8.1).
- 2.5 To recommend to the Council that the Business Loans Fund is increased from £8m to £10m (ref. paragraph 8.3).
- 2.6 To recommend to the Council that the target level of working balances remains at £6m (ref. paragraph 10.4).
- 2.7 To note that the Tourism, Economy and Resources Scrutiny Committee will be formally consulting the Trade Unions and Business Ratepayers on the proposals on the morning of 12th February 2016.

2.8 To consider any further facts and information which subsequently come to light and report the details to the meeting of the Executive on 22nd February 2016.

## 3.0 Reasons for recommendation(s):

- 3.1 To enable progression to the next stage of the consultation and scrutiny process.
- 3.2a Is the recommendation contrary to a plan or strategy adopted or No approved by the Council?
- 3.2b Is the recommendation in accordance with the Council's approved Not applicable budget? the report once

approved will become the Council's new approved budget.

3.3 Other alternative options to be considered:

As outlined in the Budget report.

#### 4.0 Council Priority:

4.1 The relevant Council Priorities are:

"The economy: Maximising growth and opportunity across Blackpool"

"Communities: Creating stronger communities and increasing resilience"

#### 5.0 Background Information

- 5.1 The purpose of this report is to determine the overall level of net expenditure to be included in the General Fund Revenue Budget for 2015/16 and to identify a budget savings plan that will ensure a balanced Budget.
- 5.2 Does the information submitted include any exempt information?

No

#### 5.3 List of Appendices:

Report Appendix 1- General Fund Budget Appendix 2- Savings Summary Appendices 2a and 2b- Detailed Savings Summaries Appendix 3- Equality Analysis Appendix 4- Assessment of Significant Financial Risks (All circulated to members under separate cover)

- 6.0 Legal considerations:
- 6.1 None

## 7.0 Human Resources considerations:

7.1 Human Resources considerations are outlined in the budget report, circulated to members under separate cover.

# 8.0 Equalities considerations:

8.1 An Equalities Analysis forms Appendix 3 to the budget report.

# 9.0 Financial considerations:

9.1 As outlined in the Budget report, circulated to members under separate cover

# 10.0 Risk management considerations:

10.1 As outlined in the Budget report circulated to members under separate cover. Appendix 4 forms an Assessment of Significant Financial Risks to Substantiate Target Level of Unearmarked Working Balances.

## **11.0** Ethical considerations:

11.1 None

# **12.0** Internal/ External Consultation undertaken:

12.1 Consultation will take place at a meeting with both the Trade Unions and Business Ratepayers on 12th February 2016. It has also taken place at meetings of the community engagement groups and wider consultation has taken place via the Council's extensive corporate communication methods which include website, social media and media briefings.

# **13.0** Background papers:

13.1 Budget working papers

#### 14.0 Key decision information:

14.1	Is this a key decision?	Yes
14.2	If so, Forward Plan reference number:	28/2015
14.3	If a key decision, is the decision required in less than five days?	No
14.4	If <b>yes</b> , please describe the reason for urgency:	

#### **15.0** Call-in information:

15.1	Are there any grounds for urgency, which would cause this decision to		
	be exempt from the call-in process?	No	

15.2 If **yes**, please give reason:

#### TO BE COMPLETED BY THE HEAD OF DEMOCRATIC GOVERNANCE

#### 16.0 Scrutiny Committee Chairman (where appropriate):

Date informed: 29<sup>th</sup> January 2016 Date approved:

#### 17.0 Declarations of interest (if applicable):

17.1 Councillor Campbell declared a disclosable pecuniary interest in decision number 2, in relation to the proposed consultation on a reduction of £200,000 from Housing Related Support, as an employee of Bay Housing Association. Councillor Campbell left the meeting for this part of the decision and took no part in the voting or discussion.

Councillors Cain and Smith declared a prejudicial interest in decision Number 2, in relation to the proposed consultation on additional income of £100,000 from Blackpool Operating Company Ltd, as Council appointed Directors of Blackpool Operating Company Ltd. Councillors Cain and Smith left the meeting for this part of the decision and took no part in the voting or discussion.

#### 18.0 Executive decision:

- 18.1 The Executive resolved as follows:
  - That in the absence of the Leader and Deputy Leader, Councillor Jackson be appointed Chairman for the part of the meeting related to savings from Housing Related Support and additional income from Blackpool Operating Company Ltd.
  - 2. To recommend to the Council approval of the savings of £200,000 from Housing Relating Support and additional income of £100,000 from Blackpool Operating Company Ltd as part of the second tranche of budget saving proposals and to note that formal consultation on these proposals will take place over the next 3 months (reference paragraph 7.2 and Appendix 2b of the report).

(Councillor Campbell having declared a disclosable pecuniary interest in relation to the savings from Housing Related Support left the meeting for the Decisions 1 and 2, and returned to the meeting and the Chair for Decisions 3 to 10.)

(Councillors Cain and Smith having prejudicial interests in relation to the additional income from Blackpool Operating Company Ltd left the meeting for Decisions 1 and 2.)

- 3. To recommend to the Council the level of net expenditure for the draft General Fund Revenue Budget 2016/17 of £122,999,000 (reference paragraph 6.2 of the report).
- 4. To recommend to the Council a level of budget savings of £25.1m (reference paragraph 7.1 and 7.2 and Appendices 2, 2a and 2b of the report).
- 5. To recommend to the Council approval of the savings listed in the second tranche of budget saving proposals that total £4.8m (excluding the £200,000 for Housing Related Support already approved at decision 2 and the £100,000 additional income from Blackpool Operating Company Ltd) and to note that formal consultation will take place over the next 3 months (reference paragraph 7.2 and Appendix 2b of the report).
- 6. To recommend to the Council that the Chief Executive be authorised to take any necessary steps to ensure all staffing savings are achieved (reference paragraph 8.1 of the report).

- 7. To recommend to the Council that the Business Loans Fund is increased from £8m to £10m (reference paragraph 8.3 of the report).
- 8. To recommend to the Council that the target level of working balances remains at £6m (reference paragraph 10.4 of the report).
- 9. To note that the Tourism, Economy and Resources Scrutiny Committee will be formally consulting the Trade Unions and Business Ratepayers on the proposals on the morning of 12th February 2016.
- 10. To consider any further facts and information which subsequently come to light and report the details to the meeting of the Executive on 22nd February 2016

#### 18.2 Date of Decision:

8<sup>th</sup> February 2016

#### 19.0 Reason(s) for decision:

To enable progression to the next stage of the consultation and scrutiny process.

#### 19.1 **Date Decision published:**

9<sup>th</sup> February 2016

#### 20.0 Executive Members in attendance:

20.1 Councillor Jackson, in the Chair for Decision 2

Councillor Campbell, in the Chair for Decisions 3 to 10

Councillors Cain, Collett, Cross, Jackson, Kirkland, Smith, I Taylor and Mrs Wright

(Councillor Campbell having declared a prejudicial interest relation to the savings from Housing Related Support left the meeting for the Decisions 1 and 2).

(Councillors Cain and Smith having prejudicial interests in relation to the additional dividend from Blackpool Operating Company left the meeting for Decisions 1 and 2.)

Apologies were received from Councillor Blackburn who was engaged elsewhere on Council business.

21.0 Call-in:

21.1

22.0 Notes:

22.1

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